

Message Text

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ACTION NEA-10

INFO OCT-01 EUR-12 ISO-00 SNM-02 NSC-05 SS-15 AID-05

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FM AMEMBASSY ISLAMABAD

TO SECSTATE WASHDC 3540

INFO DEA HQS WASHDC

AMEMBASSY PARIS

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DEA HQS WASHDC ATTN: EN & TR

DEA PARIS ATTN: RD WARMER

E.O. 11652: N/A

TAGS: SNAR, PK

SUBJECT: CONSOLIDATION OF INTERNATIONAL NARCOTICS CONTROL
PROGRAM OPERATIONS UNDER S/NM

REF: (A) STATE 193780 (B) ISLAMABAD 8459

1. AS WE SEE IT, THERE ARE SEVERAL COMPONENTS OF THE EMBASSY'S NARCOTICS CONTROL EFFORT WHICH MIGHT BE AFFECTED IN VARIOUS WAYS BY THE REORGANIZATION DESCRIBED IN REFTEL A: ARS CROP SUBSTITUTION STUDIES, THE SWABI-GADOON BASELINE STUDY, TRAINING, ENFORCEMENT, CROP SUBSTITUTION, AND ACTION UNDERTAKEN AS A RESULT OF THE JOINT ASSESSMENT OF THE PNCB. SEVERAL QUESTIONS AND SOME DOUBTS ARISE FROM OUR READING OF REFTEL.

2. DUE TO THE BASIC RESEARCH NATURE OF ARS' WORK, WE ASSUME IT WILL NOT BE AFFECTED BY THE DEPUTY SECRETARY'S DECISION.

3. THE SWABI-GADOON BASELINE STUDY WILL PROVIDE A SOCIO-ECONOMIC DATA BASE FOR THAT AREA WHICH CAN BE USED IN FUTURE
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PROGRAM PLANNING. THE STUDY INVOLVES AID PERSONNEL ONLY IN A MONITORING CAPACITY. SINCE THE STUDY IS SCHEDULED FOR COMPLETION WITHIN THE TRANSITION YEAR AND DOES NOT HEAVILY INVOLVE AID PERSONNEL, WE ASSUME IT CAN PROCEED AS PRESENTLY CONSTITUTED.

4. UP TO NOW, IMPLEMENTATION OF TRAINING PROGRAMS HAS BEEN

THE RESPONSIBILITY OF DEA WITH POLICY DECISIONS BEING MADE BY THE EMBASSY NARCOTICS COMMITTEE. PRESENTLY THERE ARE NO IN-COUNTRY TRAINING PROGRAMS IN OPERATION. WE WOULD APPRECIATE GUIDANCE FROM WASHINGTON REGARDING THE ADMINISTRATION OF IN-COUNTRY TRAINING PROGRAMS SHOULD THIS SITUATION CHANGE. AS WE READ IT ADMINISTRATION OF THE ENFORCEMENT COMPONENT AND DEA'S OTHER ACTIVITIES WOULD NOT BE CHANGED.

5. THE CROP SUBSTITUTION SCHEME (REF B), TO BE IMPLEMENTED BY AID, WILL BE COMPLETED WELL WITHIN THE TRANSITION TIME LIMITS. WE ARE GOING AHEAD WITH THE AIM OF NEGOTIATING THE NECESSARY AGREEMENT AS SOON AS POSSIBLE. WE INTEND TO HAVE THE AMBASSADOR SIGN THE AGREEMENT WITH THE UNDERSTANDING THAT AID WILL IMPLEMENT IT.

6. AID IS INVOLVED IN A MAJOR ACTION AS A RESULT OF THE JOINT ASSESSMENT OF THE PNCB. THE GIST OF THE ACTION INVOLVES REPLACING 18 US AUTOMOBILES AND 74 RADIOS. THIS MUST BE DONE UNDER A NEW PROJECT AGREEMENT WITH PNCB. SOME OF THE ACTION WILL BE COMPLETED WITHIN THE TRANSITION YEAR BUT THE NEW RADIO SYSTEM WILL NOT BE FULLY OPERATIONAL FOR TWO YEARS. AID WILL NEGOTIATE THE PROAG WITH PNCB AND AGAIN THE AMBASSADOR WILL SIGN. THIS LEAVES THE PROBLEM OF TECHNICAL AMANAGEMENT AND ADMINISTRATION AFTER THE TRANSITION YEAR.

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7. THERE ARE AT LEAST THREE POINTS WHICH WE BELIEVE NEED CLARIFICATION.

8. A. PARA 5 REF A SAYS "DEPARTMENT WILL ASSUME FULL RESPONSIBILITY FOR THE ENTIRE NARCOTICS PROGRAM AND SUPPORT SERVICES INCLUDING ACCOUNTING, FISCAL REPORTING, COMMODITY PROCUREMENT, CONTRACTING, LEGAL SERVICES, AUDITING AND TRAINING". WE DON'T KNOW WHAT THIS IMPLIES FOR OUR STAFFING REQUIREMENTS. FOR INSTANCE, WE HAVE NO ONE ON THE STATE PAYROLL WHO IS TECHNICALLY QUALIFIED TO ADMINISTER THE DETAILS OF A CROP SUBSTITUTION PROGRAM OR A RADIO REPLACEMENT PROGRAM. CAN WE INTERPRET RESPONSIBILITY TO IMPLY THAT ALTHOUGH THE AMBASSADOR IS ULTIMATELY ACCOUNTABLE FOR ALL ELEMENTS OF THE NARCOTICS CONTROL PROGRAM, HE WOULD BE FREE TO UTILIZE ANY MEMBER OF THE MISSION STAFF TO IMPLEMENT SPECIFIC PROGRAMS. THIS COULD INVOLVE UTILIZATION OF AID OR OTHER AGENCY PERSONNEL ON A REIMBURSABLE BASIS. IF STATE IS TO CARRY OUT ALL THE MANAGERIAL AND TECHNICAL STEPS INVOLVED IN THESE PROGRAMS, SOME AUGMENTATION OF THE EMBASSY STAFF WILL BE NECESSARY. EVEN THE ADMINISTRATIVE AND MANAGERIAL TASKS INVOLVED IN COMPLETE RESPONSIBILITY FOR THE NARCOTICS PROGRAM ARE BEYOND OUR PRESENT CAPABILITIES. THE AUDITING TASKS ON THE AUTOMOBILE AND RADIO

REPLACEMENT PROGRAMS ARE SUBSTANTIAL. THE DEPARTMENT'S GUIDANCE IS CRUCIAL TO OUR SETTING UP A COHERENT TRANSITION STRATEGY.

8. B. PARA 4 OF REF A SAYS "AID WILL BE RESPONSIBLE FOR FORMULATING AND IMPLEMENTING LARGE SCALE CROP AND INCOME SUBSTITUTION PROJECTS IN ITS DEVELOPMENT PROGRAMS FOR THOSE COUNTRIES WHERE DRUGS ARE GROWN ILLICITLY". WE WOULD LIKE SOME CLARIFICATION ON THE MEANING OF "LARGE SCALE" AND "IN ITS DEVELOPMENT PROGRAM". SPECIFICALLY, OUR CROP SUBSTITUTION SCHEME IS A PILOT PROJECT AIMED AT REPLACING POPPY CROPS; HOWEVER, IT HAS A DEVELOPMENT ASPECT. WHAT ARE GUIDELINES ON HOW TO VIEW AID CROP AND INCOME SUBSTITUTION PROGRAMS?

9. WE WOULD APPRECIATE PROMPT CLARIFICATION OF THESE POINTS SO LIMITED OFFICIAL USE

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THAT WE CAN BEGIN PLANNING OUR FUTURE NARCOTICS PROGRAM CONFIDENT

THAT WE CAN CARRY OUT THE RESPONSIBILITIES TO BE LAID ON US.
HUMMEL

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